CERTIFICATION OF ENROLLMENT

SENATE BILL 6155

Chapter 58, Laws of 1992

52nd Legislature 1992 Regular Session

MILK MARKET AREA POOLING PLANS--REGULATION OF PRODUCER-DEALERS

EFFECTIVE DATE: 6/11/92

Passed by the Senate March 12, 1992 Yeas 38 Nays 8

JOEL PRITCHARD

President of the Senate

Passed by the House March 11, 1992 Yeas 97 Nays 0

CERTIFICATE

I, Gordon Golob, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SENATE BILL 6155** as passed by the Senate and the House of Representatives on the dates hereon set forth.

JOE KING

Speaker of the House of Representatives

Approved March 26, 1992

GORDON A. GOLOB

Secretary

FILED

March 26, 1992 - 12:06 p.m.

BOOTH GARDNER

Governor of the State of Washington

Secretary of State State of Washington

SENATE BILL 6155

AS RECOMMENDED BY THE CONFERENCE COMMITTEE

Passed Legislature - 1992 Regular Session

State of Washington 52nd Legislature 1992 Regular Session

By Senators Bailey, Gaspard, Anderson, Conner, Newhouse and Barr Read first time 01/20/92. Referred to Committee on Agriculture & Water Resources.

- 1 AN ACT Relating to state milk marketing orders; amending RCW
- 2 15.35.080, 41.06.084, 15.35.110, 15.35.150, and 15.35.310; and adding
- 3 a new section to chapter 15.35 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 15.35.080 and 1991 c 239 s 4 are each amended to read
- 6 as follows:
- 7 For the purposes of this chapter:
- 8 (1) "Department" means the department of agriculture of the state
- 9 of Washington;
- 10 (2) "Director" means the director of the department or the
- 11 director's duly appointed representative;
- 12 (3) "Person" means a natural person, individual, firm, partnership,
- 13 corporation, company, society, and association, and every officer,

- 1 agent, or employee thereof. This term shall import either the singular
- 2 or plural as the case may be;
- 3 (4) "Market" or "marketing area" means any geographical area within
- 4 the state comprising one or more counties or parts thereof, or one or
- 5 more cities or towns or parts thereof where marketing conditions are
- 6 substantially similar and which may be designated by the director as
- 7 one marketing area;
- 8 (5) "Milk" means all fluid milk <u>from cows</u> as defined in ((chapters
- 9 $\frac{15.32 \text{ and } 15.36}{15.36}$) RCW $\frac{15.36.011}{15.36}$ as enacted or hereafter amended and
- 10 rules adopted thereunder;
- 11 (6) "Milk products" includes any product manufactured from milk or
- 12 any derivative or product of milk;
- 13 (7) "Milk dealer" means any person engaged in the handling of milk
- 14 in his or her capacity as the operator of a milk plant, as that term is
- 15 <u>defined in RCW 15.36.040</u> as enacted or hereafter amended and rules
- 16 <u>adopted thereunder:</u>
- 17 (a) Who receives milk in an unprocessed state from dairy farms, and
- 18 who processes milk into milk or milk products; and
- 19 <u>(b) Whose milk plant is located</u> within the state or ((of any other
- 20 plant)) from ((which)) whose milk plant milk or milk products that are
- 21 produced at least in part from milk from producers are disposed of to
- 22 any place or establishment within a marketing area;
- 23 (8) "Producer" means a person producing milk within this state for
- 24 sale under a grade A milk permit issued by the department under the
- 25 provisions of chapter 15.36 RCW as enacted or hereafter amended;
- 26 (9) "Classification" means the classification of milk into classes
- 27 according to its utilization by the department;
- 28 (10) The terms "plan," "market area and pooling arrangement,"
- 29 "market area pooling plan," "market area and pooling plan," "market
- 30 pool, and market plan all have the same meaning;

- 1 (11) "Producer-dealer" means a producer who engages in the 2 production of milk and also operates a plant from which an average of 3 more than three hundred pounds daily of milk products, except filled 4 milk, is sold within the marketing area and who has been so designated 5 by the director. A state institution which processes and distributes 6 milk of its own production shall be considered a producer-dealer for purposes of this chapter, but the director may by rule exempt such 7 8 state institutions from any of the requirements otherwise applicable to 9 producer-dealers.
- NEW SECTION. Sec. 2. A new section is added to chapter 15.35 RCW to read as follows:
- (1) Not less than sixty days before a referendum creating a market 12 13 area and pooling plan with quotas is to be conducted under RCW 15.35.110, the director shall notify each producer-dealer regarding the 14 referendum. Any producer-dealer may choose to vote on the referendum 15 16 and each choosing to do so shall notify the director in writing of this 17 choice not later than thirty days before the referendum is conducted. Such a producer-dealer and any person who becomes a producer-dealer or 18 19 producer by acquiring the quota of such a producer-dealer shall be a 20 fully regulated producer under such an approved plan and shall receive a quota which is not less than the sales of milk in fluid form from the 21 producer facilities during the reference period used by the director in 22 23 determining quotas for producers. Such a producer-dealer shall also be 24 a fully regulated dealer under the terms of such an approved plan. RCW 25 15.35.310(1) does not apply to a producer-dealer who is subject to regulation under this subsection. 26
- (2) If a person was not a producer-dealer at the time notice was provided to producer-dealers under subsection (1) of this section regarding a referendum on a proposed market area and pooling plan with

- 1 quotas, the plan was approved by referendum, and the person
- 2 subsequently became a producer-dealer (other than by virtue of the
- 3 person's acquisition of the quota of a producer-dealer who is fully
- 4 regulated under the plan), the person is subject to all of the terms of
- 5 the plan for producers and dealers during the duration of the plan and
- 6 RCW 15.35.310(1) does not apply to such a person with regard to that
- 7 plan.
- 8 (3) This subsection applies: To a person who was a producer-dealer
- 9 at the time the notice was provided to producer-dealers under
- 10 subsection (1) of this section regarding a referendum which was
- 11 approved and who did not notify the director under subsection (1) of
- 12 this section to vote in that referendum; and to a person who acquires
- 13 the facility of such a person.
- 14 If such a person's sales of milk in fluid form subsequent to the
- 15 adoption of the plan increases such that those sales in any year are
- 16 more than fifty percent greater than the sales of milk in fluid form
- 17 from the producer facilities during any of the previous five years, RCW
- 18 15.35.310(1) does not apply to that person with regard to that plan.
- 19 Such a producer-dealer shall be a fully regulated producer under such
- 20 an approved plan and shall receive a quota which is not less than the
- 21 producer-dealer's sales of milk in fluid form during the reference
- 22 period used by the director in determining quotas for producers. Such
- 23 a producer-dealer shall also be a fully regulated dealer under the
- 24 terms of such an approved plan.
- 25 If changes are made, on a market area-wide basis, to the quotas
- 26 established under the plan, the director shall by rule adjust the fifty
- 27 percent limitation provided by this section by an equivalent amount.
- 28 Sec. 3. RCW 41.06.084 and 1990 c 37 s 2 are each amended to read
- 29 as follows:

- 1 In addition to the exemptions set forth in RCW 41.06.070, the
- 2 provisions of this chapter shall not apply in the department of
- 3 agriculture to the director, the director's confidential secretary, the
- 4 deputy director, not more than eight assistant directors, ((and)) the
- 5 state veterinarian, and the milk pooling administrator employed under
- 6 RCW 15.35.100.
- 7 **Sec. 4.** RCW 15.35.110 and 1991 c 239 s 8 are each amended to read
- 8 as follows:
- 9 (1) The director, either upon his or her own motion or upon
- 10 petition by ten percent of the producers in any proposed area, shall
- 11 conduct a hearing to determine whether to establish or discontinue a
- 12 market area pooling arrangement. Upon determination by the director
- 13 that in order to satisfy the purposes of this chapter a pooling
- 14 arrangement should be established, a referendum of affected individual
- 15 producers and milk dealers shall be conducted by the department.
- 16 (2) In order for the director to establish a market area and
- 17 pooling plan:
- 18 (a) Sixty-six and two-thirds percent of the producers and producer-
- 19 dealers that vote must be in favor of establishing a market area and
- 20 pooling plan; ((and))
- 21 (b) Sixty-six and two-thirds percent of the milk dealers and
- 22 <u>producer-dealers</u> that vote must be in favor of establishing a market
- 23 area and pooling plan; and
- (c) Producer-dealers providing notice to the director under section
- 25 2(1) of this act, shall be authorized to vote both as producers and as
- 26 milk dealers.
- 27 The director, within sixty days from the date the results of the
- 28 referendum are filed with the secretary of state, shall establish a
- 29 market pool in the market area, as provided for in this chapter.

- 1 (3) If fifty-one percent of the producers <u>and producer-dealers</u>
- 2 voting representing fifty-one percent of the milk produced in the
- 3 market area vote to terminate a pooling plan, the director, within one
- 4 hundred twenty days, shall terminate all the provisions of said market
- 5 area and pooling arrangement.
- 6 (4) A referendum of affected producers, producer-dealers, and milk
- 7 dealers shall be conducted only when a market area pooling arrangement
- 8 is to be established ((or terminated)). Only producers and producer-
- 9 dealers who are subject to the plan may vote on the termination of a
- 10 pooling plan.
- 11 **Sec. 5.** RCW 15.35.150 and 1991 c 239 s 11 are each amended to read
- 12 as follows:
- 13 (1) Under a market pool and as used in this section, "quota" means
- 14 a producer's or producer-dealer's portion of the total sales of milk in
- 15 fluid form in a market area plus a reserve determined by the director.
- 16 (2) The director may in each market area subject to a market plan
- 17 establish each producer's and each producer-dealer's initial quota in
- 18 the market area. Such initial quotas shall be determined by the
- 19 department after due notice and the opportunity for a hearing as
- 20 provided in chapter 34.05 RCW. In making this determination,
- 21 consideration shall be given to a history of the producer's production
- 22 record. <u>In no case shall a producer-dealer receive as a quota an</u>
- 23 amount which is less than his or her fluid milk sales for the reference
- 24 period used by the director in determining quotas for other producers.
- 25 In any system of establishing quotas, provision shall be made for
- 26 new producers to qualify for allocation of quota in a reasonable
- 27 proportion and for old and new producers to participate in any new
- 28 increase in fluid milk sales in a reasonable proportion. The director

- 1 may establish a method to proportionately decrease quota allocations in
- 2 the event decreases in fluid milk consumption occur.
- 3 All subsequent changes or new quotas issued shall be determined by
- 4 the department after due notice and the opportunity for a hearing as
- 5 provided in chapter 34.05 RCW.
- 6 Sec. 6. RCW 15.35.310 and 1991 c 239 s 16 are each amended to read
- 7 as follows:
- 8 (1) Except as provided in section 2 of this act, the provisions of
- 9 this chapter shall not apply to persons designated as producer-dealers,
- 10 except that:
- 11 (a) The director may require pursuant to RCW 15.35.100 any
- 12 information deemed necessary to verify a producer-dealer's status as a
- 13 producer-dealer; and
- 14 (b) A producer-dealer shall comply with all requirements of this
- 15 chapter applicable to milk dealers, except those which the director may
- 16 deem unnecessary.
- 17 (2) The director shall upon request designate producer-dealers and
- 18 adopt rules governing eligibility for designation of a producer-dealer
- 19 and cancellation of such designation. To receive such designation, a
- 20 producer-dealer shall, at a minimum:
- 21 (a) In its capacity as a handler, have and exercise complete and
- 22 exclusive control over the operation and management of a plant at which
- 23 it handles and processes milk received from its own milk production
- 24 resources and facilities as designated in subsection (4)(a) of this
- 25 section, the operation and management of which are under the complete
- 26 and exclusive control of the producer-dealer in its capacity as a dairy
- 27 farmer;
- 28 (b) Neither receive at its designated milk production resources and
- 29 facilities nor receive, handle, process, or distribute at or through

- 1 any of its milk handling, processing, or distributing resources and
- 2 facilities, as designated in subsection (4)(b) of this section, milk
- 3 products for reconstitution into fluid milk products, or fluid milk
- 4 products derived from any source other than (i) its designated milk
- 5 production resources and facilities, (ii) other milk dealers within the
- 6 limitation specified in subsection (2)(e) of this section, or (iii)
- 7 nonfat milk solids which are used to fortify fluid milk products;
- 8 (c) Neither be directly nor indirectly associated with the business
- 9 control or management of, nor have a financial interest in, another
- 10 dealer's operation; nor shall any other dealer be so associated with
- 11 the producer-dealer's operation;
- 12 (d) Not allow milk from the designated milk production resources
- 13 and facilities of the producer-dealer to be delivered in the name of
- 14 another person as producer milk to another handler; and
- 15 (e) Not handle fluid milk products derived from sources other than
- 16 the designated milk production facilities and resources, except for
- 17 fluid milk product purchased from pool plants which do not exceed in
- 18 the aggregate a daily average during the month of one hundred pounds.
- 19 (3) Designation of any person as a producer-dealer following a
- 20 cancellation of its prior designation shall be preceded by performance
- 21 in accordance with subsection (2) of this section for a period of one
- 22 month.
- 23 (4) Designation of a person as a producer-dealer shall include the
- 24 determination and designation of the milk production, handling,
- 25 processing, and distributing resources and facilities, all of which
- 26 shall be deemed to constitute an integrated operation, as follows:
- 27 (a) As milk production resources and facilities: All resources and
- 28 facilities, milking herd, buildings housing such herd, and the land on
- 29 which such buildings are located, used for the production of milk:

- 1 (i) Which are directly, indirectly, or partially owned, operated,
- 2 or controlled by the producer-dealer;
- 3 (ii) In which the producer-dealer in any way has an interest
- 4 including any contractual arrangement; and
- 5 (iii) Which are directly, indirectly, or partially owned, operated,
- 6 or controlled by any partner or stockholder of the producer-dealer.
- 7 However, for purposes of this item (4)(a)(iii) any such milk production
- 8 resources and facilities which the producer-dealer proves to the
- 9 satisfaction of the director do not constitute an actual or potential
- 10 source of milk supply for the producer-dealer's operation as such shall
- 11 not be considered a part of the producer-dealer's milk production
- 12 resources and facilities; and
- 13 (b) As milk handling, processing, and distributing resources and
- 14 facilities: All resources and facilities including store outlets used
- 15 for handling, processing, and distributing any fluid milk product:
- 16 (i) Which are directly, indirectly, or partially owned, operated,
- 17 or controlled by the producer-dealer; or
- 18 (ii) In which the producer-dealer in any way has an interest,
- 19 including any contractual arrangement, or with respect to which the
- 20 producer-dealer directly or indirectly exercises any degree of
- 21 management or control.
- 22 (5) Designation as a producer-dealer shall be canceled
- 23 automatically upon determination by the director that any of the
- 24 requirements of subsection (2) of this section are not continuing to be
- 25 met, such cancellation to be effective on the first day of the month
- 26 following the month in which the requirements were not met, or the
- 27 conditions for cancellation occurred.

Passed the Senate March 12, 1992.

Passed the House March 11, 1992.

Approved by the Governor March 26, 1992.

Filed in Office of Secretary of State March 26, 1992.